National Workplan for Implementation of IHR Core Capacities: Bhutan

2014-2016

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Background

The Kingdom of Bhutan is of the 194 countries bound by the International Health Regulations, IHR (2005) and stands firmly committed to continue to strengthen its national public health system which is critical for response to public health emergencies of national/international concern. In this regard, Bhutan has been submitting IHR (2005) self-reporting questionnaire to WHO every year for monitoring progress in the implementation of IHR core capacities; and a number of specific assessments have been conducted for furthering the agenda of IHR implementation in Bhutan with support from the World Health Organization.

The Royal Government of Bhutan has been systematically investing in setting up robust disease surveillance and response capacities in line with IHR (2005) requirements and the country's eleventh five year plan document clearly reflects the high priority being accorded to disease surveillance and International Health Regulations.

The Communicable Disease Division, Department of Public Health ,Ministry of Health has been designated as IHR-National focal Point for Bhutan in 2013 and has been coordinating many activities towards strengthening core capacities under IHR (2005). These core capacities include: National Legislation and Policy assessment, Coordination and NFP Communication, Surveillance, Response, Preparedness, Risk Communication, Human Resources Capacity, Laboratory, Points of Entry, Zoonoses, Food Safety, Chemical Events and Radiation Emergencies. While this work is being largely coordinated by the Ministry of Health, compliance with IHR (2005) calls for multi-sectoral collaboration and community participation. In this regard, Ministry of Health, Bhutan has identified IHR stakeholders in other Ministries to jointly work towards enhancing public health security in Bhutan and a number of institutional mechanisms at national level are being utilized for continued high level advocacy needed for the work of IHR (2005).

This document documents progress made by Bhutan so far in advancing various core capacities under IHR (2005), examines the unfinished agenda and enlists the next steps to plug in the necessary gaps. It also highlights areas where the country would be needing technical and other support from partners and donor agencies to further its national public health security.

Section 1

IHR Priority areas, present status and where Bhutan plans to be by 2016

Core Capacity Area 1. National Legislation, Policy and Financing					
Component:	1.1 National Legislation and Police	су			
of progress	Bhutan has completed a legislation assessment for the purpose of documentation of enabling laws for IHR (July 2013, with WHO support) and this has been duly documented. Legal provisions concerning water, food, medical assistance, disaster management, trade related procedures, immigration and custom procedures are in place as documented; in line as necessitated under IHR. A number of stakeholder meetings were held that indicate laws that are functional and being implemented diligently. A detailed version of the report is expected shortly from the legal consultant.				
	The Communicable Disease Division under Department of Public Health has been formally designated as the new NFP in April 15, 2013. Since then, a large number of activities have been carried out for prioritization and advocacy for IHR and focal points have been specifically designated for the purpose. However for full implementation of NFP functions; more efforts are needed to implement effective coordination, communication and ownership between relevant Ministries for the purpose of IHR.				
Missing elements (a	s per 2013 update)	Planned Actions by 2014	Planned Actions by 2015	Target/ Goal	
regarding legisla requirements/ oth followed upon and in Policies to facilitate need to be fully imp	ations following the legal assessment legislation, regulations, administrative s/ other Govt. instruments need to be on and implemented. NFP Secretariat to Annually document high strengthen available level meetings (Committee of support IHR NFP Secretariat to strengthen available of channels of communication with stakeholders designated for IHR on: national public health agenda_(including legal stakeholders.		agreement in roles and functions required by IHR stakeholders.		
Government Involvement MoH: NFP Secretariat, DoPH,		PH, PHL		ries/sectors identified for the	
Partners	WHO to provide technical	purpose of IHR. WHO to provide technical assistance for development of SoPs.			
Costs	•	CoM and other technical meeting costsdomestic budget (under 11 th FYP)			
Technical support					

Core Capacity Area2. Coordination and NFP Communication *Priority*

Component:

2.1 IHR coordination, communication and advocacy

Brief Description of progress

The Communicable Disease Division has been designated as IHR-NFP for Bhutan (vide Letter no MoH/HRM/DoPH/02/2013/6470) dated April 15, 2013 of the Secretary of Health, Bhutan.

Since this designation, a number of activities have been carried out: Stakeholders for the purpose of IHR have been sensitized recently at a high level meeting (29-30 August 2013); but roles and responsibilities of specific stakeholders needs to be assigned, per SoPs (which are yet to be developed).

Several Institutional mechanisms are in place for IHR implementation in Bhutan. These include the following:

- IHR National High Level Committee (Secretary of All Ministries; meet as an when required)
- IHR Technical Committee (Focal persons from relevant Ministry/Department/sector; meet twice a year)
- IHR NFP and Health Expert group (Emergency, Clinical Lab, Medical specialist, pediatrician, PHL; meet quarterly)

Presently NFP Secretariat do not have access to IHR information site because 24/7 availability of the IHR NFP was not established in July 2013; but they need this access urgently.

Missing elements (as per 2013 update)	Planned Actions by2014	Planned Actions by 2015	Target/ Goal
Roles and responsibilities of all stakeholders need to	Draft SoP for effectively	Organize sensitization	Clear channels of
be clearly defined for an all hazard approach.	responding to Public	meeting of focal persons	communication and
	Health Events under IHR	as needed to familiarize	ownership of IHR
	along with role mapping	them on SoPs.	formalized between
	and coordinated		identified
	information flow at all	Test components of SoPs	agencies/sectors/Ministries.
	levels.	through a multisectoral	
		exercise.	
	NFP and MoH team in	Continue to update	Utilize IHR website as a tool
Active IHR webpage has not been established.	collaboration with IT	content (at least monthly).	for communication and
	agency for creating		high level advocacy across
	webpage on IHR on MoH	-Alerts/Outbreaks	Ministries and partners for
	website.	-IEC material for districts	IHR (2005).
		-Linkage with other	

Regular access and use of	IHR information site needs	Start with already available information: -NFP and designated officers for IHR -Core capacities being strengthened with an all hazard approach -Legal provisions for IHR in Bhutan -Disease surveillance, NNDS Periodic access to EIS	websites (PHL, other Ministries) -SoPs and Plans for IHR -Capacity building initiativesMeetings held for IHR Document use of IHR	
to happen.		website by NFP	decision instrument by the	
		Secretariat and key public health event information	NFP Secretariat.	
		shared with the larger IHR		
		stakeholder group as		
		necessary.		
Government Involvement	MoH: NFP and MoH team t	o lead the process		dentified under IHR, To
			develop/share contingence	
			•	rring vetting of the nicated periodically using this
			forum.	incuted periodically using this
Partners	WHO			
Costs for the planned	IT support cost for webpage	development.		
activities	Meeting costs to develop So	P and carry out multisectoral	exercise. USD 5000	
	Documentation costs for So	Ps.		
Technical support needs	TA for – Multisectoral exerc	•		
	TA- Facilitation EIS access to	Bhutan NFP.		

Core Capacity Area3 Surveillance Priority

Component:

3.1 Indicator Based Surveillance

Brief Description of progress

There is a list of priority diseases/conditions under surveillance in Bhutan. In 2009, MoH Bhutan was able to establish an indicator-based surveillance (National Notifiable Disease Surveillance)_with 25 priority diseases. The surveillance system reaches from national level well into communities: Public Health laboratory (national), district health offices, hospitals, basic health units and village health workers.

In addition there are other systems of surveillance such as measles and rubella surveillance, acute flaccid paralysis (AFP) surveillance, ARI surveillance, ILI and SARI sentinel surveillance, malaria surveillance. Specific units have been designated for monitoring surveillance: Public Health Lab is responsible for NNDS, Vaccine Preventable Disease is in charge of measles and rubella and AFP, Communicable Diseases Division of ARI. A total of 184 basic health units and 31_hospitals have been distributed printed manual for reporting.

In 2012, a web-based notification system has been introduced in Bhutan for the purpose of notification of individual cases and outbreaks to the PHL. This web based reporting is possible from district level upwards and feedback of surveillance results is shared back with the districts via the web-based NNDS system, which cannot be currently accessed by Basic Heath units and hospital staff at the moment. All this is being monitored by the Public Health Laboratory, which currently does not have epidemiological expertise available and hence can play limited role of M&E. Also, this work is largely one-person dependent (Head, PHL) with some support.

In 2013_(June-July); a focused assessment of surveillance and outbreak response capacities has been carried out by MoH Bhutan in collaboration with WHO. Presently, a lot of information flow is happening at many levels across surveillance systems (with some diseases reportedly weekly, others monthly), but there is need to review and define the need and requirements for a meaningful and robust surveillance and response for the purpose of IHR; and systematically develop mechanism for feedback and review, at all levels. A detailed work plan has been drafted by the MoH to improve surveillance and response capacities in the 11th Five year Plan, with specific mention of IHR targets to be met, and budget allocation for supporting salary of IHR Secretariat, some field travel expenses, emergency lab procurement and office running costs.

Missing elements (as per 2013 update)	nts (as per 2013 update) Planned Actions by		Target/Goal
	2014	2015	
Surveillance data on all epidemic prone and priority	Review NNDS, simplify	Document findings of	A functional indicator
diseases are not analyzed weekly at national and sub-	reporting formats and	events tracked by	based surveillance with
national levels.	review case definitions for	indicator based	trends of diseases being

		diseases/syndromes to be routinely captured under web-based surveillance.	· · · · · · · · · · · · · · · · · · ·	monitored at all levels.
		Reflect these changes in		
		surveillance manual. Clearly define specific roles and responsibilities of stakeholders for surveillance and response		
		to communicable diseases at all levels (BHU, Hospitals, DHO, PHL, and DoPH).		
Baseline estimates, trends, and thresholds for alert and action have not been defined at various levels yet as not sufficient data analysis capacity.		Bring in a consultant to evolve a short term FETP course for district level functionaries based on identified competencies.	Pilot test the FETP course for district level functionaries.	Sub-national M& E of indictor based surveillance.
Timeliness and completeness of reporting not ensured presently from at least 80% of reporting units due to lack of M&E at various levels.			Build in components of districts providing regular feedback to hospitals and basic health units on timeliness and completeness of response.	
Government Involvement	MoH: DoPH, PHL, Royal In	stitute of Health Sciences	Other Ministries:	
Partners WHO, CDC				
Costs for the planned activities TA (Consultant)— evolve 2 week F Training costs- FETP pilot M& E : field component (travel co		week FETP model for Bhut	an U	SD15,000
-Technical Support needs	TA (Consultant)— evolve 2 Training costs- FETP pilot	2 week FETP model for Bhut	tan	

Core Capacity Area 3 S	Surveillance <i>Priority Are</i>	a for Bhutan		
Component:	3.2 Event Based Surveilland	ce		
•	The event based surveillance system in Bhutan was integrated into the indicator-based surveillance system (NNDS) in 2012. Trigger events for all 25 notifiable diseases and additionally for unusual events were defined. Staff from Basic Health Units (BHUs) or hospitals reports such events via phone or other means of communication (paper based reporting) to the DHO staff; that in turn counterchecks the information and forwards the information to PHL (through the web-based mechanism). This system could pick up 37 outbreaks in the year 2012. Additionally, information is also received from staff of MoH/community/media about public health events, although this needs some standardization. ILI/SARI and ARI surveillance systems need some level of integration for timely outbreak detection and effective response; although the ARI surveillance system has been changed to a weekly system in 2010 with all BHUs and hospitals having to report weekly on it. Although the PHL has taken over the responsibility for development and establishment of comprehensive surveillance system, there is need for formal recognition for this critical role and HR/financial resources needed for this purpose. Many different surveillance systems co-exist in Bhutan: NNDS(25 diseases), malaria surveillance, VBD surveillance, ARI surveillance; and measles and rubella surveillance; resulting in many formats and different deadlines for staff at DHO, BHU and hospitals.			
Missing elements (as	per 2013 update)	Planned Actions by 2014	Planned Actions by 2015	Target/ Goal
sources for public he	ify different information alth events and risks; urces for picking up early health events.	Draft an integrated and robust EBS for Bhutan by simplification of formats for different levels in line with WHO surveillance assessment report.		Event-based surveillance is established and functioning

There is need to strengthen component of data review and trend analysis at all levels and build adequate capacity for review of surveillance and response.		Build in mechanisms and strengthen capacity for surveillance review and feedback at all levels.		
IHR decision instrument needs to be used for event analysis at national and sub-national level; and its use documented.		Increase awareness on IHR decision instrument among stakeholders at national and sub- national level		
Other than the established surveillance system, no additional mechanisms are in place at national and/or sub-national levels for capturing public health events from a variety of sources.		Establish a functional mechanism for capturing_data on_public health events from community.	scanning and monitoring system to capture news	
Government Involvement	MoH: DoPH, PHL, RIHS		Other Ministries:	
Partners	WHO, CDC			
Costs	USD 3,000			
Technical support needs TA_ monitoring of surveillance and response			1	

Core Capacity Area4 R	Core Capacity Area4 Response					
Component:	Component: 4.1 Rapid Response Capacity					
Brief Description of progress						
	Public health emergency response procedures have been established as part of: National Influenza Pandemic Preparedness Plan. The National Disaster and Emergency Contingency Plan (2011) has been drafted and needs to be finalized. The operational manual of NNDS provides some information; but specific portions on outbreak investigation and response need to be reviewed and finalized. Feedbacks on the events need to be made accessible to all through the web-reporting system. Case management guidelines exist for priority conditions.					
	within MoH to set it up.	room has been procured w	itii wiio sappoit, bat a sp	ace ficeus to be facilifica		
Missing elements (as	· · · · · · · · · · · · · · · · · · ·	Planned Actions by 2014	Planned Actions by 2015	Target/ Goal		
	onse during public health international concern are	IHR Secretariat to include this issue in a high level meeting for securing budget for response activities against significant public health events.		Public health emergency response mechanisms are established and functioning.		
No Functional, dedicated center in place.	l, command and control	Obtain high level signoff for setting up an Strategic Health Operations Centre	Systematically build and use SHOC for information sharing with sub-national level for			

		1	1	
		(SHOC). Obtain	outbreaks/ emergences/	
		necessary systems and	IHR alerts.	
		enable TC and VC.		
		Develop a roster of IHR	Maintain Directory of	
		stakeholders in various	IHR stakeholders in	
		sectors in Bhutan with	various sectors at SHOC	
		contact numbers/e mail	and communicate	
		addresses/fax numbers.	periodically.	
Rapid response teams	need to be trained for	Finalize outbreak	Plan and conduct	
managing public health e	vents.	investigation manual.	specific RRT trainings on	
			outbreak management	
			and response.	
Government	MoH: DoPH,		Other Ministries: Disaste	er Management, Ministry
Involvement			of Agriculture and fores	t, National Environment
			Commission	
Partners	WHO, other UN agencies			
Costs for the planned	Infrastructure costs for se	tting up SHOC and maintair	ning functionality would have	e to be assessed.
activities	Printings costs (outbreak	investigation manual)		
RRT Trainings		,		
	USD 5000			
Technical support needs	Yes			
	-			

Core Capacity Area	•			
Component:	4.2 Infection Prevention and Co	ontrol		
Brief Description progress	infection prevention and contains one IC focal person as we a "Technical Guideline for I hospitals that are responsil report on waste generated the Waste Management Active Management Active microbiology laboratories, (Head of Microbiology Labhospitals are expected to reper RGoB order, districts has Medical Services); and districts	am is under the Department of Medical Services. All 32 hospitals and 188 basic health units have ention and control focal person (nursing superintendent). Each department of the tertiary hospitals all person as well. Nurses receive training in IPC. Guideline for IC and Health Waste Management" (2006) is available and has been shared with all the are responsible for development of IPC SOPs and protocols. Hospitals have to generate an annual te generated but some (especially in the remote areas lack autoclaves for waste disposal, although nagement Act mandates hospitals for safe disposal (after autoclaving). Toject, surveillance of health-care-associated infections was established in four hospitals with aboratories, (1 National and 2 Regional Hospitals and Puntsholing) in November 2012, Focal Point is obiology Lab at National Hospital. There is policy to vaccinate health workers for Hepatitis B and expected to record needle stick injuries and offer necessary post exposure prophylaxis. Recently, as er, districts have to fund their own IPC activities (this was earlier being supported by Department of tes); and districts are experiences some resource constraint issues for IPC.		
Missing elements (as pe	r 2013 update)	Planned Actions by 2014	Planned Actions by 2015	Goal/Target
There is presently no surveillance within high risk groups to promptly detect and investigate clusters of infectious disease patients, as well as unexplained illnesses in health workers.		Address this gap while reviewing the Event based surveillance in Bhutan.	Surveillance of health events in high risk groups included as part of national surveillance plan.	Infection Prevention and Control (IPC) is established and functioning at national and hospital levels.
		Implement programme for protecting health care workers in collaboration with Occupational Health		

Program.

Infection control measures and effectiveness is not regularly evaluated and published.			Conduct a baseline review of IPC in a few hospitals in Bhutan and document findings.	
Government Involvement MoH: Department of Medica		al Services	Other Ministries: Ministry of Labour and Human Resources	
Partners	WHO			
Costs for the planned activities	No domestic budget availab Evaluation of IPC in Bhutan (
Technical Support needs	TA needed from WHO on IP	C evaluation.		

Core Capacity Area 5 P	reparedness <i>Priority</i>								
Component: 5.1 Public Health Emergency Preparedness and Response									
	Assessment of capacity has been done for PoE, EHA benchmark assessment in 2013.								
	Bhutan has developed act	•	•						
	Resources can be mobilize		•	national le	vels if need	led.			
	Surge capacity available for								
	Assessments of 2009 and 2011 earthquakes jointly conducted by UNDP and disaster management team.				eam.				
Missing elements (as p	oer 2013 update)	Planned	Actions by	Planned	d Actions	s by	Eventua	al Goal	
		2014		2015					
National Public health e	mergency response plan	Draft PHE P	lan-Bhutan	Plan f	inalized	and	Priority	public	health
has not been developed i	incorporating IHR related			agreed	upon by	all	risks and	d resource	es are
hazards and PoE				stakeholo	ders.		mapped	and utilize	ed
Government	MoH: DoPD, NFP Secreta	riat, DoMS,	FETP trained	Other N	/linistries:	disas	ster man	agement	, all
Involvement	officials.			ministrie	s designate	d for	other haza	ırds	
Partners	WHO, UN agencies								
Costs for the planned	Expert group meeting for	finalizing acti	ion plan for IHF	R impleme	ntation.				
activities		_		-					
Technical support needs	-								

Core Capacity Area 5 P	•					
Component 5.2:		ment for IHR preparedness				
Brief Description of	<u> </u>	An expert list is available for avian influenza, and DoPH is developing a directory of health experts.				
progress		Risk assessment has been done for natural disasters with limited mention of disease outbreaks.				
	National profiles done fo	National profiles done for natural disasters but not on infectious disease threats or other IHR related				
	hazards.	nazards.				
	Stockpiles available for Al	, disease outbreaks and pos	st-disaster situations.			
Missing elements (as	per 2013 update)	Planned Actions by	Planned Actions by	Eventual Goal		
		2014	2015			
National resources have i	not been mapped for IHR.	IHR secretariat to	Document and plan	Priority public health		
		coordinate with other	effective usage of	risks and resources are		
		Ministries to map	resources for IHR.	mapped and utilized		
		national resource for				
IHR.		IHR.				
National risk assessmen	t does not include IHR	Review disaster	Develop Bhutan's risk			
related threats.		management plan for	assessment for			
		inclusion of IHR related	infectious disease,			
		threats.	zoonotic, food safety			
			and other threats.			
Government	MoH: DoPH and PHL,		Other Ministries:			
Involvement			Ministry of Home			
			Culture and Home			
			Affairs, BAFRA, other			
			ministries for specific			
			hazards.			
Partners	WHO, UN agencies					
Costs for the planned	Meeting support costs.					
activities	Risk assessment for infect	ious disease and other IHR	threats			
Technical support needs	TA- Rick accessment man	ping- Bhutan (all hazard ap	nroach)			

Core Capacity Area 6 Risk Communication Priority				
Component:	5.1 Policy and procedure for public communication			
Brief Description of progress	Health Promotion Division of MoH is working together with different partners. Spokesperson for AI outbreak from MoH and MoAF were identified. Risk communication plan does not exist; but communication strategy for health is under development. IEC material does exist for different diseases and different target groups. However, not for epidemic prone disease or PH events. Regularly updated information is shared with media, TV, newspapers, during events. No systematic evaluation has been done for risk assessment during an outbreak.			
Missing elements (as	per 2013 update)	Planned Actions by 2014	Planned Actions by 2015	Target/ Goal
	Evaluate risk communication following outbreak for timeliness, transparency and appropriateness of communication.		Share findings and FU on recommendations.	Mechanisms for effective risk communication during a public health emergency
Senior IHR technical staff across sectors and NFP not sufficiently trained on risk communication			Technical staff and NFP trained on essentials of risk communication	are establishment and functioning.
No SoPs available for clearance and use of information during an event.		Develop a risk communication plan for public health emergencies		
Government Involvement	MoH: DoPH, NFP, PHL, Health Promotion unit Other Ministries/agencies identified for oth hazards.		es identified for other	
Partners Costs for the planned	· · · · · · · · · · · · · · · · · · ·	WHO, John Hopkins University, other communications agency (Bhutan/India), UNICEF TA-communication expert [1-2 day training programme on risk communication) USD 10,000		

activities	
Technical support needs	Support Risk comm. Training and assessment [USD 10000]

Core Capacity Area7	luman Resource Capaci	ty		
Component: 7	.1 Human Resource Capaci	ty		
Brief Description of progress	The Human Resources Division of the MoH has been engaged in a general needs assessment, but not specific to IHR. This includes a training plan for public health and epidemiology in the MoH five year plan. Additionally specific IHR assessments done for PoE and surveillance have revealed specific training gaps for which capacity building is being planned in this extension period. Bhutan has access to FETP in collaboration with WHO, that is being conducted in Thailand and India. The DoPH has a list of FETP trained personnel; however these people largely come back and serve as clinicians due to shortage of doctors in Bhutan. In addition, DoPH also has technical staff trained in MPH courses. No specific programs exist with allocated budgets to train workforce for IHR relevant hazards, but this is a small component under several programmes and needs donor support.			
Missing elements (as per 2013 update)		Planned Actions by	Planned Actions by	Target/ Goal
		2014	2015	
A needs assessment has not been conducted to identify gaps in human resources and training to meet IHR requirements		Assess gaps in HR and training to build core capacities under IHR, as contingency plans are drafted for various IHR related hazards, and surveillance strategies refined.	specific trainings as	Trained HR available to implement IHR core capacity requirements.
Government	•	Public Health, NFP		stries involved in the
Involvement	Secretariat,		multihazard approach to I	HR.
Partners	WHO, FAO, CDC			
Costs for the planned activities	Costs of specific trainings	as necessary.		
Technical support needs	Specifically addressed in in	ndividual core capacities.		

Core Capacity Area 8 Laboratory <i>Priority</i>				
Component 8	3.1 Laboratory Diagnostic a	nd Confirmation Capacity		
Brief Description of A total of 17 out of 25 diseases in the NDSS can be diagnosed and verified in Bhutan. For the rest (and newer threats), the PHL has access to other laboratory networks in the Region: AFRIMS (Bangkok), NCDC and NIMHANS (India). An inventory of testing capacities of public health laboratories exists in Bhutan. PHL has accreditation for some diseases specific labs (not entirely). International guidelines are followed for sample packaging, but no national guidelines exist. In case of an event, the HL has to send the sample collection and transportation kits to the BHUs and hospitals (and geographic distances often make timely support difficult)				
Missing elements (as	per 2013 update)	Planned Actions by 2014	Planned Actions by 2015	Target/ Goal
There are no national packaging and transport	guidelines for sample	Draft national guidelines for sample collection, packaging and transport. Include testing for food samples as well (jointly with BAFRA).	Share widely and continue to build capacity as needed.	Laboratory Services are available to test for priority health threats
Sample collection and transportation kits are not pre-positioned at appropriate levels for immediate mobilization during a public health event.		·	Assess sub-national levels where sample collection kits can be pre-positioned for use during an event.	
Government Involvement	MoH: DoPH, PHL	1	-	A, Zoonoses(Health and

Partners	WHO	
Technical support needs		
and c		

Core Capacity Area8 l	aboratory <i>Priority</i>				
	0.2.1.1	In:			
Component:	8.2 Laboratory Biosafety and Biosecurity				
Brief Description of	WHO Biosafety manual is	available at PHL but not at	other laboratories.		
progress	-	equipment is largely		es themselves and no	
		institution/agency has been identified to do this work.			
		ried out biosafety risk ass	essment, although one sta	ff member from PHL has	
	been trained on Biorisk m	1			
Missing elements (as	per 2013 update)	Planned Actions by	•	Eventual Goal	
		2014	2015		
	nd biosecurity guidelines	Develop national		Laboratory biosafety	
have been developed		biosafety and	, ·	and biosecurity (Biorisk	
		biosecurity guidance	staff.	management) practices	
,	dentified for inspection,	Identify an institution		in place and	
	afety equipment for	with a capacity to do		implemented.	
laboratories in Bhutan		this work in Bhutan (or			
		in the Region, that can provide services in			
		Bhutan)			
No biorisk assessments	have been conducted in		Plan a biorisk		
laboratories to guide and	d update procedures and		assessment of PHL in		
practice.			collaboration with WHO.		
Govt agencies	MoH:		Other Ministries:		
Partners	WHO, CDC	T			
Costs for the planned	Printing costs of		PHL bio risk assessment		
activities	biosafety manual	agency/institution for			
		inspecting biosafety	USD 8000		
		equipment			
Technical support needs	WHO (Biorisk assessmen	t of PHL)			
İ					

Core Capacity Area 9 Points of Entry		Pri	iority
Component: 9.1 General Obligations Req	uired at Points of Entry		
Brief Description progress of Bhutan has designated Paro airport, Thimpu and the Puntsholing ground crossing (Bhutan-India border) as designated PoE for the purpose of IHR. The Health Office in Paro International airport communicates and exchanges information with Paro District Hospital. As Bhutan is a landlocked country, there are no seaports. Both designated PoE have been comprehensively assessed by WHO and ICAO team in March 2011. Relevant legislations, regulations and procedures to facilitate IHR implementation at PoE have also been assessed to be adequate. No priority conditions for surveillance at designated ports have been identified, although coordination between the IHR NFP and PoE has been strengthened in 2013. No competent authority has been designated for implementation of core capacities at PoE in Bhutan. No SoPs are in place for communication and coordination with the IHR NFP. No designated PoE in Bhutan has been jointly designated with another country for core capacity development.			
	Missing elements (as per 2013 update) Planned Actions by Planned Actions by Z014 Planned Actions by Z015		
No priority conditions for surveillance at designated ports have been identified.	Address this gap during review of Event based surveillance and response in Bhutan.		General obligations at PoE are fulfilled for coordination and communication between PoE and NFP.
Updated health documents (health part of the Aircraft General Declaration, international certificate of vaccination) need to be implemented at Paro airport.		Build capacity of health staff at Paro airport to implement health documents.	
capacity development.	Explore bilateral mechanisms of joint designation with India at the Puntsholing ground crossing for capacity development. Develop a strong cross-border information sharing mechanism, through annual meetings.		

•	has been designated for core capacity development			
at PoE.	. , .	work in Bhutan.		
•	for communication and		oordination between PoE,	
	and other agencies (water, medical care, food safety,	Title direction agentices.		
	s, public health, animal			
Government	MoH agencies : DoPH, NF	P Secretariat, PHL	Other Ministries: Civil A	viation, Immigration and
Involvement			Customs, BAFRA, Ministr	ry of Home and Cultural
			affairs	
Partners	WHO, ICAO			
Costs for the planned	\$3000			
activities				
Technical support needs	WHO to facilitate joint d capacity development.	lesignation of ground cros	sing between India and B	hutan for the purpose of

Core Capacity Area9	Points of Entry <i>Priority</i>	/		
Component: 9	.2 Core Capacities require	d at all times		
progress	The Health Office at Paro International airport communicates and exchanges information with Paro District Hospital. The officials from the Health office are available at Paro airport and this office has regular coordination with the Paro district health officials where sick travelers can be referred and transported in case of emergency. This hospital also has basic laboratory facilities and more advanced facilities are available at National Public Health Laboratory, Thimpu.			
	No SoPs in place for inspection program to ensure safe environment at facilities, including vector and reservoirs. Staff at PoE does not have adequate knowledge of vector surveillance needed at PoE. A comprehensive assessment done by WHO experts in March 2011 of these PoE revealed that a variety of legislations are in place to regulate cross-border trade and animal movement Informal mechanisms exist for cross-border dialogue and communication that have in past addressed multiple agencies that are responsible for various activities and cross-border collaboration is challenged by weak and inadequate health infrastructure at both the PoE. There is no single competent authority as responsible agency for implementation of core capacities required at all times.			
Missing elements (as p	er 2013 update)	Planned Actions by	Planned Actions by	Target/ Goal
		2014	2015	
No SoPs in place to coprogram to ensure a facilities (potable water, flight catering, public wasolid and liquid waste disprisks).	safe environment at eating establishments, vashrooms, appropriate	SoPs drafted for an inspection program to ensure safe environment at PoE; with clear demarcation of roles.	Build capacity of PoE staff to carry out periodic inspection.	Routine capacities and effective surveillance established at PoE.
Build capacity of PoE he vector surveillance at PoE.	•	The DoPH and health staff at PoE to jointly	,	

		review this component and plan to build capacity for vector surveillance.	staff.	
Government	MoH: DoPH, health staff a	it PoE.	Other Ministries: B	AFRA, Civil Aviation,
Involvement			Immigration, Revenue corporations	and customs, Drukair
Partners	WHO, ICAO,			
Costs for the planned	Training PoE staff: USD 30	000		
activities				
Technical support needs	-	·		

Core Capacity Area9	Points of Entry <i>Priorit</i> y	/		
Component: 9	.3 Core Capacities for Resp	oonse responding to public	health emergencies at PoE.	
•	Bhutan has designated Pa designated PoE for the purp		Puntsholing ground crossing	g (Bhutan-India border) as
	The Health Office at Paro International airport communicates and exchanges information with Paro District Hospital. The officials from the Health office are available at the Paro airport and this office has regular coordination with the Paro district hospital where sick travelers can be referred and quarantined in case of emergency. It is possible to apply entry and exit controls at Paro airport due to limited flight operations. A comprehensive assessment done by WHO experts in March 2011 of these PoE revealed that a variety of informal mechanisms exist for cross-border dialogue and communication. Multiple agencies are responsible for various activities and cross-border collaboration is challenged by weak and inadequate health infrastructure at both the PoE. Bhutan does not have a contingency plan to manage and effectively respond to a public health event at PoE, although there is Airport contingency Plan.			
Missing elements (as per 2013 update)		Planned Actions by 2014	Planned Actions by 2015	Target/ Goal
No SoPs and contingency plan at designated PoE.		Draft contingency plan for Paro airport, and formalize SoP for coordination between different agencies.	Draft SoP for coordination between agencies at the Puntsholing ground crossing.	Effective response at PoE is established.
Staff at PoE, health attendants and drivers not trained to transfer highly infectious patients.			Organize a one day training programme for staff at PoE for this	

purpose Purpose.

Gov involvement	MoH: DoPh, NFP	_	Ministries: BAFRA, Civil Revenue and customs,
Costs for planned activities	\$1000		
Technical support needs	Technical guidance from WHO		

Core Capacity Area10 Zoonotic Events Component: 10.1 Capacity to detect and respond to Zoonotic events of national or international concern Description Subsequent to several outbreaks of avian influenza, good coordination has been established between Brief animal health authorities and public health department in Bhutan, although there is no SoP for progress communication. This coordination also happens for rabies and anthrax. (the three diseases are included as priority diseases in the web-based surveillance system, NDSS, for which feedback goes to the district). Following a project of creating One Health hub in Bhutan in collaboration with Massey University, the concept of "one Health' is well understood by concerned stakeholders at national level, although no focal point for wildlife is designated for the purpose of IHR. At the district level, the field veterinarian shares information on zoonoses outbreak with District medical officer and district Health officer leading to joint investigations. A robust surveillance system for HPAI in animals has been set up with support from FAO. Community level sensitization has been done for biosecurity of farms that own backyard poultry; and is also done following outbreaks of anthrax and scrub typhus; although there is no strategy for comprehensively addressing zoonoses prevention and control. In terms of roster of experts: a list of RRT and clinicians exists for avian influenza and this list needs to be expanded). Regular exchange of information on rabies in dogs and animal bites in humans happens between the Animal health and human health authorities. With regards to animal health laboratories, the country has set up a BSL-2 plus laboratory (which has been recently assessed by FAO). There is need to strengthen field diagnosis of animal diseases and continue to build capacity of field veterinarians, and build effective linkages with Points of Entry. Missing elements (as per 2013 update) **Planned Actions by** Target/Goal Planned Actions by 2014 2015 Expand list of experts in Map zoonoses experts in Bhutan Mechanisms for At to also include for detecting and other zoonoses responding to zoonoses

and potential zoonoses

				are established functional.	and
Assess timeliness of zoonoses outbreak response		Document zoonoses outbreaks in Bhutan in 2014 with a review of timeliness of response.			
No SoPs for information sharing with the IHR NFP		Draft SoPs for a formal mechanism of communication with IHR NFP in the event of a zoonotic outbreak in animals.			
Government Involvement	MoH: Department of public health, Avian Influenza Division, PHL		Other Ministries: Agriculture and Health and Forests, BAFRA		
Partners	WHO, FAO, CDC			•	
Costs for the planned activities	Documentation support needs Training costs (5,000 USD)				
Technical support needs	TA for joint training on Or level.	utbreak investigation and r	esponse and coordination f	for "one Health' at d	listrict

Core Capacity Area11 Food Safety Priority

Component: 11.1 Capacity to detect and respond to food safety events that may constitute a public health emergency of national or international concern

Brief Description progress

Food safety in Bhutan is under the Ministry of Agriculture and Forests and is managed by the technical agency BAFRA. The Food Act of Bhutan 2005 and its subsequent Food Rules and Regulations of Bhutan since 2007 are in place. Bhutan has concerns about import of GMO and is planning for Biosafety and biosecurity Act to control of importation of GM crops into Bhutan.

BAFRA has local offices in all districts, at major official entry points and other strategic locations, where livestock, plant and food regulatory and quarantine inspectors are being placed. Food inspectors ensure regulatory compliance at food establishments and restaurants. BAFRA has a national food testing lab (NFTL) which has a functional basic capacity (staff strength: 15 Lab and other officers and Head). The NFTL under BAFRA is ISO 17025 accredited and performs basic chemistry and microbiological tests (counting of yeast, mould, coliform and other bacteria). There are laboratory tie-ups with Central Food labs in India (through Export Council) and some labs in Bangkok for referral of samples if necessary. The Ministry has planned for a few satellite labs at points of entry (Paro airport, and 4 ground crossings) in its 11th FYP.

There are 4 National Focal Points (NFPs) nominated for the purpose of INFOSAN in Bhutan (1 in BAFRA, 2 in Livestock, 1 in Public Health)). Presently, there is some coordination between DoPH and BAFRA for responding to food-borne events; and this can be further_improved. All commercial food handlers have to undergo a one day training programme on basic food hygiene to obtain the food handlers license to sell food with a validity of 3 years, following which a refresher training course is needed. Recently, with WHO support; a nationwide community awareness programme on food safety was undertaken through street play and theatre. Response to food events by BAFRA is ad-hoc and needs to be systematized. No operational plans exist as of now to respond to food safety events and SoPs need to be developed. Sample collection at district level needs some strengthening in development of good sampling manual and in transportation of sample to National Food Testing Laboratory.

Events relating to unsafe food/failure to comply with the regulatory requirements are being informed to BAFRA through its toll free hotline 155. A focal officer for the toll free hotline is stationed at the BAFRA head office who communicates to the Officer Incharge of the BAFRA district office in which the event was reported. The concerned BAFRA district office investigates the matter and takes necessary action within 24 hours of the reporting of event. Creating awareness to the public on the toll free hotline is an on-going process.

Missing elements (as	per 2013 update)	Planned Actions by 2014	Planned Actions by 2015	Target/ Goal
As of now, there is no SoP and operational plan		BAFRA in collaboration	Sensitize all necessary	Mechanisms are
for responding to food sa	fety events in Bhutan.	with DoPH to draft an	stakeholders on the	established and
		operational plan for	· ·	functioning for
		effectively responding	food safety.	detecting and
		to a food safety event.		responding to
				foodborne disease and
				food contamination
Timely and systematic information exchange		Constitute a 'Technical	, , ,	
•	authorities, surveillance	working group on food	experts in Bhutan	
	s regarding food safety	safety' and meet twice a	developed.	
events.		year.		
	ne events and guidelines	Convene an expert	•	
	ssment and management	group meeting to	epidemiological capacity	
	ed in consultation with	prioritize foodborne	to investigate and	
public health authorities	and hospitals.	events, Bhutan.	respond to foodborne	
	Г		events in the country.	
Government	BAFRA to lead this core capacity work in Bhutan			try of Agriculture and
Involvement			Forest, BAFRA, Civil Aviation, Paro airport, ground	
	MoH: DoPH, PHL, Avian influenza,		crossings, Department of Revenue and customs.	
Partners	WHO, FAO			
Costs for the planned	USD 10,000			
activities				
Technical support needs	, , , , , , ,			
	Laboratory technical supp	ort: upgrading National foo	nd testing lab capacity, BAFF	RA

Figure: Sequential steps for building stronger collaborative linkages between Food safety authorities and IHR

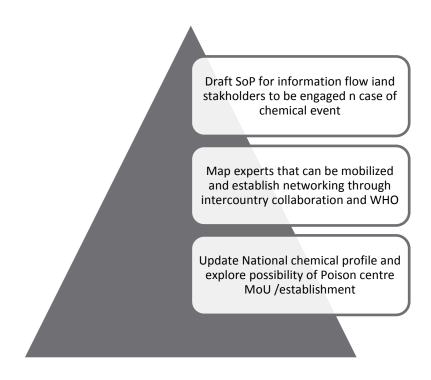
Food safety and IHR expert group constituted

Work out Flow of information in case of a food event in Bhutan

Operational plan drafted, finalized and printed

Core Capacity Area12 Chemical Events Priority					
Component: 12.1 Capacity to detect and respond to chemical events of national or international concern					
Brief Description of progress	Brief Description of National chemical profile was drafted by NEC in 2009 through UNEP fund as part of SAICM and is in update process at				
Missing elements (as	per 2013 update)	Planned Actions by	Planned Actions by	Target/ Goal	
		2014	2015		
No SoPs available for	coordinated emergency	Draft SoPs in	Finalize SoPs and sensitize	Mechanisms are	
response to a chemical event in Bhutan.		collaboration with NEC, IHR NFP and disaster management authority.	concerned stakeholders.	established and functioning for detection, alert and	
Experts have not been identified for public health		, ,	Explore and map available	, and the second	
assessment and response to chemical events			expertise on chemical safety to Bhutan in the case of an event.	emergencies that may constitute a PHEIC.	
National Chemical Profile is not yet finalized and		Finalize National			
printed		Chemical Profile			
Poison Centers are not available in Bhutan		Feasibility assessment of establishing a poison center in Bhutan and establishing MoU with existing poison centers			

		in the Region.		
Government	NEC to lead this core capacity area along with other stakeholders			
Involvement	MoH: Department of Public Health, Department of Non-communicable diseases			
	Ministry of Labour, Ministry of Agriculture and Forests, Ministry of Economic Affairs, Ministry of Finance			
Partners	WHO, International Programme on Chemical Safety (IPCS)			
Costs for the planned	Sensitization meetings for SoP for coordinated response to a chemical event in Bhutan			
activities	Poison center: MoU costs, establishment cost to be determined following feasibility assessment.			
Technical support needs	mobilized in case of event.			
	WHO to support Bhutan for exploring possibility for setting up a poison center.			
	Follow up on recommendations of WHO assessment on Priority carcinogenic chemicals, Bhutan			



Chemical safety, Bhutan

Core Capacity Area13 Radiation Emergencies <i>Priority</i>						
Component: 13.1 Capacity to detect a health event of national or international concern	nd respond to radiological	an nuclear emergencies th	at may constitute a public			
progress nuclear events, although Hospital can be designat	As of now no experts have been identified for public health assessment and response to radiological and nuclear events, although there are medical doctors working in Radiology department of the National Hospital can be designated for this purpose. The Radiology department has got contact with Bhabha Atomic Research Centre (BARC), Kolkata, India, although there is no formal mechanism for collaboration.					
Missing elements (as per 2013 update)	Planned Actions by 2014	Planned Actions by 2015	Eventual Goal			
No experts have been designated for public health assessment and response to radionuclear and chemical events.	Designate competent experts to take this agenda forward in Bhutan in collaboration with IHR NFP. Explore collaboration with BARC for mobilizing experts in case of event.	MoU signed with BARC.	Mechanisms are established and functioning for detecting and responding to radionuclear and nuclear emergencies.			
No SoP exist for managing radiation emergencies in Bhutan and there is no radiation emergency response plan.	Draft SoP and contingency plan for a coordinated response in case of a radiation emergency in Bhutan jointly with disaster management authorities.					
There is no national policy or plan document that	Review disaster	Develop plan for				

has been established for o	letection, assessment and	management plan,	detection, assessment		
response.		Bhutan for addressing	and response.		
		radiation safety event in			
		Bhutan			
The country does not h	ave access to laboratory	Explore collaborative	Build capacity of		
capacity to detect and	d confirm presence of	mechanism with BARC,	identified staff for first		
radiation for potential haz	ards.	India for access to	response to a radio-		
		laboratory support	nuclear event, in		
		(Bilaterally/ with WHO	collaboration with		
		support)	BARC.		
Government	MoH: IHR NFP and DoPH		Other Ministries:	Ministry of labour,	
Involvement			ministry of home affairs,	economic affairs.	
Partners	WHO, other UN agencies				
Costs for the planned	TA- development of contingency plan for radiation emergencies				
activities					
	Training costs- Emergency Response to a radio-nuclear event.				
Technical support needs	WHO: support Bhutan for exploring collaborative mechanisms for contingency planning for radio nuclear				
	safety				
	Support capacity building, as necessary				

Section 2

This section summarizes the key activities Bhutan needs to carry out to strengthen core capacities under IHR (2005) and provides a more detailed overview of the priority actions needed.

The assessment carried out in 2013 and subsequent discussions during evolution of this document has revealed that Bhutan has to focus on 3 major activities in the extension period (2014-2016) to be better prepared for any IHR related event/potential PHEIC. This is as shown in the figure below:

Draft SoPs for Responding to any potential public health event/hazard

Maintain high level advocacy and prioritization of IHR across identified Ministries/sectors

Review and Strengthen surveillance and response capacity at national/subnational level, including at PoE

Maintain high level advocacy and prioritization of IHR across identified Ministries/sectors

Figure: Top Priorities for IHR, implementation, Bhutan (2014-2016)

Maintaining High Level advocacy for IHR in Bhutan (2014-2016): Key Actions Needed

High Level multistakeholder meetings on IHR

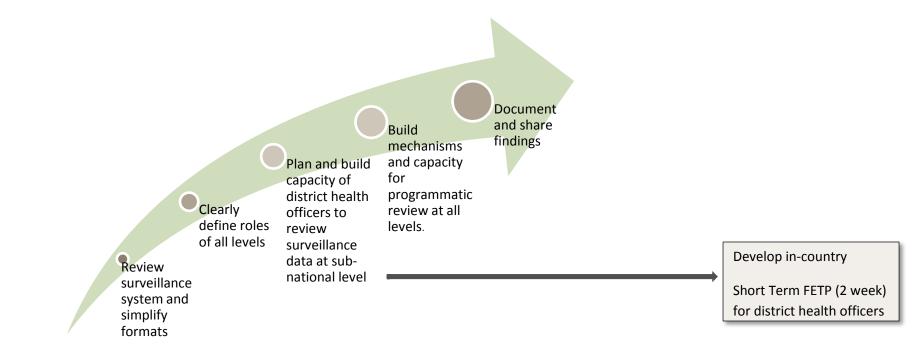
IHR Webpage: Developed and peridically updated

Periodic communications from NFP Secretariat to all stakeholders and regular access of EIS site

SHOC Room: Communication Hotlines, Directory of IHR experts

SoPs for effectively responding to all hazards

Strengthening Disease surveillance and response in Bhutan: Roadmap (2014-2016)



Basic Health Units		
Hospitals		
Districts: District Health Officer	NNDS	Public Health Lab and DoPH

Indicator based surveillance system, Bhutan: Key Actions Needed

Review

- Revisit diseases under web based and other surveillance systems
- Review weekly/monthly reporting needs

Simplify

- Simplify formats and case definitions according to levels
- Define roles and responsibilities of various levels

Build capacity

- Identify competencies needed at each level
- Plan and build capacity for surveillance data analysis at district level
- Strengthen feedback mechanism at all levels for improving surveillance

Strengthening Event Based Surveillance in Bhutan: Key Actions Needed

•Review sources of data for early warning signals: surveillance system •Partner with: media, community (explore Toll Free number) •Track: IHR alerts on EIS, PoE/cross border alerts •Simplify event definitions and requirements for immediate reporting •Finalize outbreak investigation and response manual •Train district teams on outbreak investigation and resonse •Document outbreaks and share lessons

Building capacity for responding to IHR events, Points of Entry: Key Actions Needed

Review Evidence • IHR secretariat and competent authority at PoE :to review and follow up on 2011 assessment.

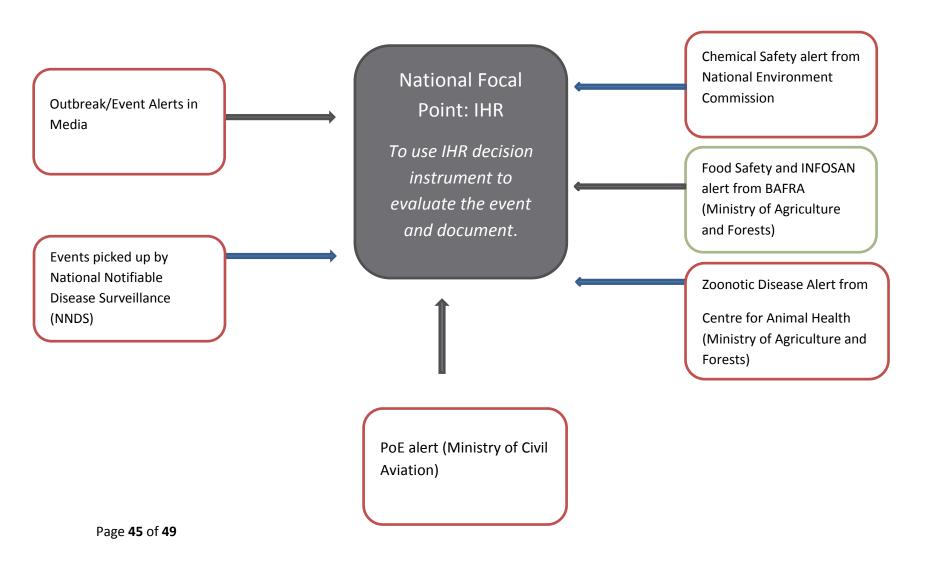
Contigency Planning

- Map stakeholders and Draft PoE contingency Plan
- Expert Group Meeting: Apprise Roles and Responsibilities

Build capacity

- Train PoE stakeholders on how to operationalize the plan in case of event
- Build capacity of health staff at PoE for strengthening core capacities needed at PoE at all times.

Operational Plans for responding to any public health event/ IHR related hazard, Bhutan



Section 3: Abbreviations used in this document

BAFRA: Bhutan Agriculture and Food Regulatory Authority

DoPH: Department of Public Health

DoMS: department of Medical Services

IPCS: International Programme on Chemical safety

NNDS: National Notifiable Disease Surveillance

NEC: National Environment Commission

PoE: Points of Entry

RIHS: Royal Institute of Health Sciences

SAICM: Strategic Approach to International Chemical Management

BARC: Bhabha Atomic Research Centre

Section 4: Acknowledgements

The action plan for IHR was drafted jointly by the Ministry of Health, Bhutan in collaboration with WHO.

Dasho Nima Wangdi, Secretary, Ministry of Health, and Dr. DORJI_Wangchuk, DG-Department of Public Health, Ministry of Health provided strategic leadership for evolution of this document. This plan evolved over a week long technical discussions on IHR agenda in Bhutan with key stakeholders identified by the Ministry of Health for the purpose of IHR (2005) under the guidance of National Focal Point-IHR Bhutan, Dr Karma Lhazeen; culminating in a multi-stakeholder IHR workshop on January 24, 2014 for review of the action plan for IHR (2014-2016).

Technical and drafting support was provided by Dr. Ritu Singh Chauhan, National Professional Officer, WHO Country office for India as part of her Terms of Reference: 'To provide technical support for the development of new IHR implementation plan for Bhutan'.

References for this were_provided by WHO SEARO (Dr. Bardan Rana), WHO HQ (Dr. Rajesh Shreedharan) and WHO Country office for Bhutan (Mr. Kinley Dorji, Dr Nima Wangchuk).

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- Dr Sonam Wangchuk, Chief, Public Health Laboratory, DoPH
- Mr. Kencho Wangdi, Program officer, MoH
- Mr Karma Wangdi, Zoonotic Disease/Occupational Health, DoPH
- Mr. Tashi Duba, EMS, DoPH, MoH
- Mr. Chador Wangdi, PO, EMS
- Ms. Tshering Choden, National Environment Commission
- Mr. Jambay Dorji, Emergency contact Point for INFOSAN, BAFRA
- Mr. Jamyang Phuntsho, Chief laboratory Officer, BAFRA and team
- Ms. Pem_zam, Infection Control Program officer, Dept of Medical Services
- Dr. Kinzang Dukpa, Department of Livestock, Min of Agriculture and Forests
- Mr. Nado Rinchen, Civil Aviation, Paro Airport and Ms. Tshering Choden, Immigration
- Tshering Doma, Visa officer, Dept of Immigration

Section 5: References

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 SKS Law Associates
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- National workshop report on Chemicals safety, January 6-8, Paro, Bhutan

In addition to above, reference documents from WHO on IHR (2005) were used extensively for drafting this document.